

CITY OF JACKSON, MISSOURI  
Jackson, Missouri

For the Year Ended December 31, 2023

ANNUAL FINANCIAL REPORT

**BEUSSINK, HEY, ROE & STRODER, L.L.C.**

*Certified Public Accountants*

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# BEUSSINK, HEY, ROE & STRODER, L.L.C.

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## INDEPENDENT AUDITORS' REPORT

To the Mayor and Board of Aldermen  
City of Jackson, Missouri

### Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Jackson, Missouri as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Jackson, Missouri as of December 31, 2023, and the respective changes in modified cash basis financial position thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Jackson, Missouri and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the

financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Jackson, Missouri's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Jackson, Missouri's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Jackson, Missouri's basic financial statements. The budgetary comparison information and the combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information and the combining and individual non-major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Statement of Revenues, Expenses, and Changes in Cash Balance – Unaudited – Jackson Municipal Band but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 13, 2024, on our consideration of the City of Jackson, Missouri's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Jackson, Missouri's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Jackson, Missouri's internal control over financial reporting and compliance.

BEUSSINK, HEY, ROE & STRODER, L.L.C.

*Beussink, Hey, Roe & Stroder, L.L.C.*

Cape Girardeau, Missouri  
June 13, 2024

# BEUSSINK, HEY, ROE & STRODER, L.L.C.

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### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Mayor and Board of Aldermen  
City of Jackson, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Jackson, Missouri, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City of Jackson, Missouri's basic financial statements, and have issued our report thereon dated June 13, 2024.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Jackson, Missouri's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Jackson, Missouri's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Jackson, Missouri's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Jackson, Missouri's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BEUSSINK, HEY, ROE & STRODER, L.L.C.

*Beussink, Hey, Roe & Stroder, L.L.C.*

Cape Girardeau, Missouri  
June 13, 2024



## BASIC FINANCIAL STATEMENTS

CITY OF JACKSON, MISSOURISTATEMENT OF NET POSITION - MODIFIED CASH BASIS

December 31, 2023

	Governmental Activities	Business-Type Activities	Total
<u>ASSETS</u>			
<u>Current Assets:</u>			
Cash	\$ 11,136,263	\$ 23,342,237	\$ 34,478,500
Restricted Cash	5,170,036	1,208,147	6,378,183
Prepaid Expense	906	218	1,124
Total Current Assets	<u>\$ 16,307,205</u>	<u>\$ 24,550,602</u>	<u>\$ 40,857,807</u>
<u>Capital Assets:</u>			
Land, Improvements, and Construction in Progress	\$ 2,855,231	\$ 11,058,407	\$ 13,913,638
Other Capital Assets, Net	27,031,957	41,108,711	68,140,668
Total Capital Assets, Net	<u>\$ 29,887,188</u>	<u>\$ 52,167,118</u>	<u>\$ 82,054,306</u>
 TOTAL ASSETS	 <u>\$ 46,194,393</u>	 <u>\$ 76,717,720</u>	 <u>\$ 122,912,113</u>
<u>LIABILITIES</u>			
<u>Current Liabilities:</u>			
Other Payables	\$ 165,926	\$ -	\$ 165,926
Payroll Withholdings	6,888	493	7,381
Performance Bond Deposits	101,412	-	101,412
Internal Balances	279,713	(279,713)	-
Deferred Options Payable	10,000	-	10,000
Due From Others	10,750	-	10,750
Lease Purchase Payable, Current Portion	-	100,000	100,000
Certificate of Participation, Current Portion	-	270,000	270,000
Bonds Payable, Current Portion	-	690,000	690,000
Total Current Liabilities	<u>\$ 574,689</u>	<u>\$ 780,780</u>	<u>\$ 1,355,469</u>
<u>Long-Term Liabilities:</u>			
Customer Deposits	\$ -	\$ 274,636	\$ 274,636
Lease Purchase Payable, Long-Term Portion	-	100,000	100,000
Certificate of Participation, Long-Term Portion	-	3,810,000	3,810,000
Bonds Payable, Long-Term Portion	-	4,715,000	4,715,000
Total Long-Term Liabilities	<u>\$ -</u>	<u>\$ 8,899,636</u>	<u>\$ 8,899,636</u>
 TOTAL LIABILITIES	 <u>\$ 574,689</u>	 <u>\$ 9,680,416</u>	 <u>\$ 10,255,105</u>
<u>NET POSITION</u>			
Net Investment in Capital Assets	\$ 29,887,188	\$ 42,482,118	\$ 72,369,306
Restricted for:			
General Government	8,865,077	-	8,865,077
Debt Service	-	10,040,655	10,040,655
Transportation	1,396,010	-	1,396,010
Culture and Recreation	388,548	-	388,548
Unrestricted	<u>5,082,881</u>	<u>14,514,531</u>	<u>19,597,412</u>
 TOTAL NET POSITION	 <u>\$ 45,619,704</u>	 <u>\$ 67,037,304</u>	 <u>\$ 112,657,008</u>

See Accompanying Notes to the Basic Financial Statements.

## STATEMENT 2

## CITY OF JACKSON, MISSOURI

## STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the Year Ended December 31, 2023

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Change in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities:							
General Government	\$ 4,816,378	\$ 157,686	\$ 35	\$ -	\$ (4,658,657)	\$ -	\$ (4,658,657)
Public Safety	5,374,368	68,044	450,074	34,930	(4,821,320)	-	(4,821,320)
Judiciary and Court Related	12,471	-	-	-	(12,471)	-	(12,471)
Transportation	2,528,928	-	-	975,513	(1,553,415)	-	(1,553,415)
Culture and Recreation	1,691,898	276,381	43,730	1	(1,371,786)	-	(1,371,786)
Total Governmental Activities	<u>\$ 14,424,043</u>	<u>\$ 502,111</u>	<u>\$ 493,839</u>	<u>\$ 1,010,444</u>	<u>\$ (12,417,649)</u>	<u>\$ -</u>	<u>\$ (12,417,649)</u>
Business-Type Activities:							
Electric System	\$ 15,330,630	\$ 16,369,466	\$ -	\$ 192,000	\$ -	\$ 1,230,836	\$ 1,230,836
Waterworks and Sewerage System	2,426,884	3,164,892	-	35,157	-	773,165	773,165
Wastewater System	1,943,892	2,618,065	-	90,000	-	764,173	764,173
Landfill/Solid Waste	635,126	810,713	-	-	-	175,587	175,587
Total Business-Type Activities	<u>\$ 20,336,532</u>	<u>\$ 22,963,136</u>	<u>\$ -</u>	<u>\$ 317,157</u>	<u>\$ -</u>	<u>\$ 2,943,761</u>	<u>\$ 2,943,761</u>
Total Primary Government	<u>\$ 34,760,575</u>	<u>\$ 23,465,247</u>	<u>\$ 493,839</u>	<u>\$ 1,327,601</u>	<u>\$ (12,417,649)</u>	<u>\$ 2,943,761</u>	<u>\$ (9,473,888)</u>
General Revenues:							
Taxes:							
Property Taxes					\$ 2,535,350	\$ -	\$ 2,535,350
I-55 Allocation					566	-	566
Franchise Tax					487,715	-	487,715
Sales Tax					7,095,730	-	7,095,730
County Road and Bridge Tax					162,671	-	162,671
Railroad and Utility Tax					5,127	-	5,127
Financial Institution Tax					105	-	105
Surcharge Tax					67,419	-	67,419
Gas Tax					551,827	-	551,827
Motor Vehicle Sales Tax					167,492	-	167,492
Investment Income					339,157	280,844	620,001
Gain (Loss) on Disposal of Capital Assets					(5,074)	-	(5,074)
Other Income					529,088	(5,732)	523,356
Internal Balances					3,065,491	1,408,448	4,473,939
Total General Revenues and Transfers					<u>\$ 15,002,664</u>	<u>\$ 1,683,560</u>	<u>\$ 16,686,224</u>
Change in Net Position					\$ 2,585,015	\$ 4,627,321	\$ 7,212,336
Net Position - January 1, 2023					<u>43,034,689</u>	<u>66,382,919</u>	<u>109,417,608</u>
Net Position - December 31, 2023					<u>\$ 45,619,704</u>	<u>\$ 71,010,240</u>	<u>\$ 116,629,944</u>

See Accompanying Notes to the Basic Financial Statements.

## STATEMENT 3

CITY OF JACKSON, MISSOURISTATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES -  
MODIFIED CASH BASIS - GOVERNMENTAL FUNDS

For the Year Ended December 31, 2023

	General Fund	Other Governmental Funds	Total Governmental Funds
<u>ASSETS</u>			
<u>CURRENT ASSETS:</u>			
Cash	\$ 5,301,045	\$ 5,473,483	\$ 10,774,528
Restricted Cash	5,170,036	-	5,170,036
Prepaid Expense	906	-	906
<b>TOTAL ASSETS</b>	<b>\$ 10,471,987</b>	<b>\$ 5,473,483</b>	<b>\$ 15,945,470</b>
<u>LIABILITIES AND FUND BALANCES</u>			
<u>CURRENT LIABILITIES:</u>			
Other Payables	\$ 267,338	\$ -	\$ 267,338
Deferred Options Payable	10,000	-	10,000
Due to Others	10,750	-	10,750
Payroll Withholdings	5,148	1,740	6,888
<b>TOTAL CURRENT LIABILITIES</b>	<b>\$ 293,236</b>	<b>\$ 1,740</b>	<b>\$ 294,976</b>
<u>LONG-TERM LIABILITIES:</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>TOTAL LIABILITIES</b>	<b>\$ 293,236</b>	<b>\$ 1,740</b>	<b>\$ 294,976</b>
<u>FUND BALANCES:</u>			
Nonspendable	\$ 906	\$ -	\$ 906
Restricted	1,159,365	2,109,016	3,268,381
Committed	1,338,999	2,275,409	3,614,408
Assigned	2,678,622	1,087,318	3,765,940
Unassigned	5,000,859	-	5,000,859
<b>Total Fund Balances</b>	<b>\$ 10,178,751</b>	<b>\$ 5,471,743</b>	<b>\$ 15,650,494</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 10,471,987</b>	<b>\$ 5,473,483</b>	<b>\$ 15,945,470</b>

See Accompanying Notes to the Basic Financial Statements.

## STATEMENT 3-A

CITY OF JACKSON, MISSOURI

RECONCILIATION OF THE STATEMENT OF ASSETS,  
LIABILITIES, AND FUND BALANCES TO THE  
STATEMENT OF NET POSITION - GOVERNMENTAL FUNDS

For the Year Ended December 31, 2023

Fund Balances of Governmental Funds (Statement 3) \$ 15,650,494

Amounts reported for *governmental activities* in the  
statement of net assets are different because:

Capital assets used in governmental activities are not  
financial resources and, therefore, are not reported in  
the funds.

29,887,188

An internal service fund is used by management to  
account for the usage of fuel from each fund. The  
assets and liabilities of the internal service funds are  
included in governmental activities in the statement  
of net assets.

82,022

Total Net Position of Governmental Activities (Statement 1) \$ 45,619,704

See Accompanying Notes to the Basic Financial Statements.

## STATEMENT 4

CITY OF JACKSON, MISSOURISTATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
MODIFIED CASH BASIS - GOVERNMENTAL FUNDS

For the Year Ended December 31, 2023

	General Fund	Other Governmental Funds	Total Governmental Funds
<b><u>REVENUES:</u></b>			
Taxes	\$ 3,023,065	\$ 790,720	\$ 3,813,785
Grants and Contributions	557,705	-	557,705
Intergovernmental	7,408,211	-	7,408,211
Charges for Services	486,784	15,327	502,111
Use of Money and Property	293,736	45,421	339,157
Miscellaneous	<u>427,451</u>	<u>7,221</u>	<u>434,672</u>
<b>TOTAL REVENUES</b>	<b>\$ <u>12,196,952</u></b>	<b>\$ <u>858,689</u></b>	<b>\$ <u>13,055,641</u></b>
<b><u>EXPENDITURES:</u></b>			
General Government	\$ 3,560,646	\$ 1,183,796	\$ 4,744,442
Public Safety	5,193,689	91,445	5,285,134
Judiciary and Court Related	17,926	-	17,926
Transportation	2,381,522	443,561	2,825,083
Culture and Recreation	<u>1,804,257</u>	<u>-</u>	<u>1,804,257</u>
<b>TOTAL EXPENDITURES</b>	<b>\$ <u>12,958,040</u></b>	<b>\$ <u>1,718,802</u></b>	<b>\$ <u>14,676,842</u></b>
<b>EXCESS (DEFICIENCY) OF REVENUES COLLECTED OVER EXPENSES PAID</b>	<b>\$ <u>(761,088)</u></b>	<b>\$ <u>(860,113)</u></b>	<b>\$ <u>(1,621,201)</u></b>
<b><u>OTHER FINANCING SOURCES (USES) :</u></b>			
Operating Transfers In (Out)	\$ <u>(1,358,331)</u>	\$ <u>4,423,822</u>	\$ <u>3,065,491</u>
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>\$ <u>(1,358,331)</u></b>	<b>\$ <u>4,423,822</u></b>	<b>\$ <u>3,065,491</u></b>
<b>EXCESS (DEFICIENCY) OF REVENUES COLLECTED AND OTHER SOURCES OVER EXPENSES PAID AND OTHER USES</b>	<b>\$ <u>(2,119,419)</u></b>	<b>\$ <u>3,563,709</u></b>	<b>\$ <u>1,444,290</u></b>
<b>FUND BALANCE, January 1, 2023</b>	<b><u>12,298,170</u></b>	<b><u>1,908,034</u></b>	<b><u>14,206,204</u></b>
<b>FUND BALANCE, December 31, 2023</b>	<b><u><u>\$ 10,178,751</u></u></b>	<b><u><u>\$ 5,471,743</u></u></b>	<b><u><u>\$ 15,650,494</u></u></b>

See Accompanying Notes to the Basic Financial Statements.

## STATEMENT 4-A

CITY OF JACKSON, MISSOURI

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES TO THE STATEMENT  
OF ACTIVITIES - GOVERNMENTAL FUNDS

For the Year Ended December 31, 2023

Excess (Deficiency) of Revenues Collected and Other Sources Over  
(Under) Expenditures Paid and Other Uses (Statement 4) \$ 1,444,290

Amounts reported for *governmental activities* in the  
statement of activities are different because:

Government funds report capital outlays as expenditures.  
However, in the statement of activities the cost of those  
assets are allocated over their estimated useful lives and  
reported as depreciation expense. This is the amount by  
which depreciation expense exceeded capital outlays in  
the current period. 275,292

Donated items are not reported in governmental  
fund financial statements but are included in  
government wide statement of activities. 893,000

In the statement of activities, only the loss on the sale is  
reported, whereas in the governmental funds, the proceeds  
from the sale increase financial resources. Thus, the change  
in net assets differs from the change in fund balance by the  
cost of the item sold. (4,596)

An internal service fund is used by management to  
account for the usage of fuel from each fund. (22,971)

Total Change in Net Position (Statement 2) \$ 2,585,015

See Accompanying Notes to the Basic Financial Statements.

## CITY OF JACKSON, MISSOURI

## STATEMENT OF NET POSITION - MODIFIED CASH BASIS - PROPRIETARY FUNDS

December 31, 2023

	Enterprise Funds					Internal Service Fund
	Electric System	Waterworks and Sewerage System	Wastewater System	Landfill/Solid Waste Fund	Total	
<u>ASSETS</u>						
<u>CURRENT ASSETS:</u>						
Cash	\$ 7,812,592	\$ 14,900,573	\$ -	\$ 629,072	\$ 23,342,237	\$ 361,735
Restricted Cash	-	139,112	1,069,035	-	1,208,147	-
Prepaid Expense	96	-	122	-	218	-
Due from Other Funds	187	-	-	-	187	-
Total Current Assets	<u>\$ 7,812,875</u>	<u>\$ 15,039,685</u>	<u>\$ 1,069,157</u>	<u>\$ 629,072</u>	<u>\$ 24,550,789</u>	<u>\$ 361,735</u>
<u>CAPITAL ASSETS:</u>						
Capital Assets	\$ 28,354,920	\$ 26,575,487	\$ 36,997,689	\$ 1,207,472	\$ 93,135,568	\$ -
Construction in Progress	5,945,132	524,741	3,342,307	-	9,812,180	-
Less: Accumulated Depreciation	<u>(15,147,067)</u>	<u>(13,480,212)</u>	<u>(21,345,586)</u>	<u>(807,765)</u>	<u>(50,780,630)</u>	<u>-</u>
Total Capital Assets, Net	<u>\$ 19,152,985</u>	<u>\$ 13,620,016</u>	<u>\$ 18,994,410</u>	<u>\$ 399,707</u>	<u>\$ 52,167,118</u>	<u>\$ -</u>
TOTAL ASSETS	<u>\$ 26,965,860</u>	<u>\$ 28,659,701</u>	<u>\$ 20,063,567</u>	<u>\$ 1,028,779</u>	<u>\$ 76,717,907</u>	<u>\$ 361,735</u>
<u>LIABILITIES</u>						
<u>CURRENT LIABILITIES:</u>						
Payroll Withholdings Payable	\$ -	\$ 208	\$ -	\$ 285	\$ 493	\$ -
Certificate of Participation, Current Portion	-	160,000	110,000	-	270,000	-
Lease Purchase Payable, Current Portion	-	100,000	-	-	100,000	-
Bonds Payable, Current Portion	-	690,000	-	-	690,000	-
Due to Other Funds	<u>-</u>	<u>187</u>	<u>-</u>	<u>-</u>	<u>187</u>	<u>-</u>
Total Current Liabilities	<u>\$ -</u>	<u>\$ 950,395</u>	<u>\$ 110,000</u>	<u>\$ 285</u>	<u>\$ 1,060,680</u>	<u>\$ -</u>
<u>LONG TERM LIABILITIES:</u>						
Customer Deposits	\$ 274,636	\$ -	\$ -	\$ -	\$ 274,636	\$ -
Lease Purchase Payable, Long-Term Portion	-	100,000	-	-	100,000	-
Certificate of Participation, Long-Term Portion	-	3,340,000	470,000	-	3,810,000	-
Bonds Payable, Long-Term Portion	<u>-</u>	<u>4,715,000</u>	<u>-</u>	<u>-</u>	<u>4,715,000</u>	<u>-</u>
Total Long-Term Liabilities	<u>\$ 274,636</u>	<u>\$ 8,155,000</u>	<u>\$ 470,000</u>	<u>\$ -</u>	<u>\$ 8,899,636</u>	<u>\$ -</u>
TOTAL LIABILITIES	<u>\$ 274,636</u>	<u>\$ 9,105,395</u>	<u>\$ 580,000</u>	<u>\$ 285</u>	<u>\$ 9,960,316</u>	<u>\$ -</u>
<u>NET POSITION</u>						
Net Investment in Capital Assets	\$ 19,152,985	\$ 4,515,016	\$ 18,414,410	\$ 399,707	\$ 42,482,118	\$ -
Unrestricted	3,495,106	10,110,803	122	628,787	14,234,818	-
Restricted	<u>4,043,133</u>	<u>4,928,487</u>	<u>1,069,035</u>	<u>-</u>	<u>10,040,655</u>	<u>361,735</u>
TOTAL NET POSITION	<u>\$ 26,691,224</u>	<u>\$ 19,554,306</u>	<u>\$ 19,483,567</u>	<u>\$ 1,028,494</u>	<u>\$ 66,757,591</u>	<u>\$ 361,735</u>

Some amounts reported for business-type activities in the statement of net position are different because certain internal services fund assets and liabilities are included with business-type activities.

Net position of business-type activities

279,713

\$ 67,037,304

See Accompanying Notes to the Basic Financial Statements.



## CITY OF JACKSON, MISSOURI

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION -  
MODIFIED CASH BASIS - PROPRIETARY FUNDS

For the Year Ended December 31, 2023

	Enterprise Funds					Internal Service Fund
	Electric System	Waterworks and Sewerage System	Wastewater System	Landfill/Solid Waste Fund	Total	
<u>OPERATING REVENUES COLLECTED:</u>						
Electric System	\$ 16,369,466	\$ -	\$ -	\$ -	\$ 16,369,466	\$ -
Waterworks and Sewerage System	-	3,164,892	-	-	3,164,892	-
Wastewater System	-	-	2,618,065	-	2,618,065	-
Solid Water Collection	-	-	-	810,713	810,713	171,302
Total Operating Revenues Collected	<u>\$ 16,369,466</u>	<u>\$ 3,164,892</u>	<u>\$ 2,618,065</u>	<u>\$ 810,713</u>	<u>\$ 22,963,136</u>	<u>\$ 171,302</u>
<u>OPERATING EXPENSES PAID:</u>						
Electric Power Plant	\$ 11,980,893	\$ -	\$ -	\$ -	\$ 11,980,893	\$ -
Electric Line Construction and Maintenance	2,415,066	-	-	-	2,415,066	-
Water Plant	-	477,096	-	-	477,096	-
Water Line Construction and Maintenance	-	880,699	-	-	880,699	-
Wastewater Operations	-	-	1,186,644	-	1,186,644	-
Solid Waste Operations	-	-	-	591,233	591,233	-
General	235,213	177,029	-	-	412,242	205,545
Depreciation	696,502	683,085	755,305	39,369	2,174,261	-
Total Operating Expenses Paid	<u>\$ 15,327,674</u>	<u>\$ 2,217,909</u>	<u>\$ 1,941,949</u>	<u>\$ 630,602</u>	<u>\$ 20,118,134</u>	<u>\$ 205,545</u>
OPERATING INCOME (LOSS)	<u>\$ 1,041,792</u>	<u>\$ 946,983</u>	<u>\$ 676,116</u>	<u>\$ 180,111</u>	<u>\$ 2,845,002</u>	<u>\$ (34,243)</u>
<u>NON-OPERATING REVENUES</u>						
<u>COLLECTED (EXPENSES PAID):</u>						
Interest Income	\$ 246,813	\$ 23,477	\$ 813	\$ 9,741	\$ 280,844	\$ -
Premium Amortization	-	(41,500)	-	-	(41,500)	-
Grants and Contributions	192,000	35,157	90,000	-	317,157	-
Transfer of Capital Assets	-	(6,113,669)	6,113,669	-	-	-
Miscellaneous	31,630	4,038	-	100	35,768	-
Interest Expense	-	(207,126)	-	-	(207,126)	-
Total Non-Operating Revenues Collected (Expenses Paid)	<u>\$ 470,443</u>	<u>\$ (6,299,623)</u>	<u>\$ 6,204,482</u>	<u>\$ 9,841</u>	<u>\$ 385,143</u>	<u>\$ -</u>
NET INCOME (LOSS) BEFORE TRANSFERS	<u>\$ 1,512,235</u>	<u>\$ (5,352,640)</u>	<u>\$ 6,880,598</u>	<u>\$ 189,952</u>	<u>\$ 3,230,145</u>	<u>\$ (34,243)</u>
<u>TRANSFERS &amp; CAPITAL CONTRIBUTIONS:</u>						
Transfers In (Out)	<u>(2,782,054)</u>	<u>4,473,534</u>	<u>(255,898)</u>	<u>(57,134)</u>	<u>1,378,448</u>	<u>30,000</u>
TOTAL TRANSFERS & CAPITAL CONTRIBUTIONS	<u>\$ (2,782,054)</u>	<u>\$ 4,473,534</u>	<u>\$ (255,898)</u>	<u>\$ (57,134)</u>	<u>\$ 1,378,448</u>	<u>\$ 30,000</u>
INCREASE (DECREASE) IN NET POSITION	<u>\$ (1,269,819)</u>	<u>\$ (879,106)</u>	<u>\$ 6,624,700</u>	<u>\$ 132,818</u>	<u>\$ 4,608,593</u>	<u>\$ (4,243)</u>
TOTAL NET POSITION, January 1, 2023	<u>27,961,043</u>	<u>24,406,348</u>	<u>12,858,867</u>	<u>895,676</u>	<u>66,121,934</u>	<u>365,978</u>
TOTAL NET POSITION, December 31, 2023	<u>\$ 26,691,224</u>	<u>\$ 23,527,242</u>	<u>\$ 19,483,567</u>	<u>\$ 1,028,494</u>	<u>\$ 70,730,527</u>	<u>\$ 361,735</u>

Some amounts reported for business-type activities in the statement of activities are different because the net revenue (expense) of certain internal service funds are reported with business-type activities.

Change in net position of business-type activities

18,728  
\$ 4,627,321

## CITY OF JACKSON, MISSOURI

### NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.C, these financial statements are presented on a modified cash basis of accounting. This modified basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

##### A. The Reporting Entity:

The City includes all funds relevant to the operation of the City of Jackson, Missouri. Control is determined on the basis of budget adoption, taxing authority, funding, and appointment of the governing board. All operations of the City are directly controlled by the Board of Aldermen. Separately administered organizations (Jackson Municipal Band) are reported as supplemental information. Transfers only from the City of Jackson to Jackson Municipal Band are included on the books of the City. The financial statements of the City include all funds controlled by the Board based on the following criteria.

The reporting entity consists of the City (primary government) and its component units. Component Units are legally separate organizations for which the City is financially accountable or other organizations whose nature and significant relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and (a) either the City's ability to impose its will on the organization or (b) there is potential for the organization to provide a financial benefit to or impose a financial burden on the City.

The basic financial statements include the financial statements of the Park Board, Police Benevolent Fund, Fire Benevolent Fund, and the Jackson Community Outreach Board as blended component units. The blended component units are, in substance, part of the City's operations, and so data from these units are combined as departments of the City's General Fund.

##### B. Basis of Presentation:

##### **Government-Wide Financial Statements**

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, inter-governmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

## **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, revenues, and expenditures. Funds are organized into two major categories: governmental and proprietary. The City presently has no fiduciary funds. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5% of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

### **Governmental Funds**

**General Fund** - The General Fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of specific revenue sources that are either legally restricted to expenditures for specified purposes or designated to finance particular functions or activities of the City. The City reports the following Special Revenue Funds as nonmajor funds:

<u>Fund</u>	<u>Description</u>
Road Use Tax Fund	Accounts for gasoline excise tax and special taxes legally restricted for street improvements.
Storm Water Maintenance Fund	Accounts for receipt of storm water credits related to certain types of new constructions restricted for storm water facility maintenance.
Inmate Security Fund	Accounts for receipt of municipal court costs and fines restricted for inmate security.
Health Insurance Fund	Accounts for the costs incurred by the City to provide employee health insurance.

Economic Development Fund	Accounts for reserve funds to encourage regional economic development.
Community Development Block Grant Fund	Accounts for CDBG award funds to cover expenses of CDBG projects.

Capital Projects Funds – Capital Projects Funds are used to account for resources restricted for the acquisition or construction of specific capital projects or items. The reporting entity includes the following capital projects funds that are reported as nonmajor funds:

<u>Fund</u>	<u>Description</u>
I-55 Allocation Fund	Accounts for the receipt of payments in lieu of real estate taxes and local sales tax collected specifically for construction of TIF approved projects.
Capital Projects Construction Fund	Accounts for funds transferred internally to cover construction expenses designated for current and future construction projects budgeted as capital projects.

### **Proprietary Funds**

Enterprise Fund - Enterprise Funds are used to account for business-type activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activity focuses on net income measurement similar to the private sector. The reporting entity includes the following Enterprise Funds that are reported as major funds:

<u>Fund</u>	<u>Description</u>
Electric System Fund	Accounts for the acquisition, operation, and maintenance of the City's electric utility facilities and services.
Waterworks and Sewage System Fund	Accounts for the acquisition, operation, and maintenance of the City's water and sewer utility facilities and services.
Wastewater System Fund	Accounts for the acquisition, operation, and maintenance of the City's sewer utility facilities and services.
Landfill/Solid Waste Fund	Accounts for the operation and maintenance of the City's solid waste services.

Internal Service Fund - The Internal Service Fund is used to account for the financing of fuel purchased and provided to other departments on a cost-reimbursement basis.

C. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

**Measurement Focus**

In the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined in item 2 below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

1. All governmental funds utilize a “current financial resources” measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
2. The proprietary funds utilize an “economic resources” measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent, financial or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position.

**Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental, business-type, and component unit activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures when they result from cash transactions with a provision for depreciation in the government-wide statement and the proprietary fund statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

D. Assets, Liabilities, and Equity:

**Cash and Cash Equivalents**

For the purpose of financial reporting, “cash and cash equivalents” include all demand and savings accounts and certificates of deposit or short-term investments with an original maturity of three months or less.

**Capital Assets**

The City’s modified cash basis of accounting reports capital assets resulting from cash transactions and reports depreciation where appropriate. The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

**Government-Wide Statements**

In the government-wide financial statements, capital assets arising from cash transactions are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable. Estimated historical cost was used to value the majority of the assets acquired prior to January 1, 2003. Infrastructure assets acquired since January 1, 2003 are recorded at cost. Infrastructure assets constructed by others and deeded to the City are recorded at their fair value when received by the City.

Depreciation of all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets’ estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$5,000 is used to report capital assets. The range of estimated useful lives by type of asset is as follows:

Buildings and Leasehold Improvement	15-50 years
Equipment and Vehicles	5-20 years
Infrastructure	30-50 years

**Fund Financial Statements**

In the fund financial statements, capital assets arising from cash transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for the same as in the government-wide statements.

## **Long-Term Debt**

All long-term debt arising from cash basis transactions to be repaid from governmental and business-type resources is reported as liabilities in the government-wide statements. Long-term debt arising from cash basis transactions of governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund financial statements as the treatment in the government-wide statements.

## **Equity Classification**

Government-Wide Statements - Equity is classified as net position and displayed in three components:

1. Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
2. Restricted net position - Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
3. Unrestricted net position - All other net assets that do not meet the definition of "restricted" or "net investment in capital assets."

It is the City's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Fund Financial Statements - The City uses the following classifications of fund balance to describe the relative strength of spending constraints placed on the purposes for which resources can be used:

1. Nonspendable fund balance - amounts that are not in a spendable form (such as prepaids) or are required to be maintained intact;
2. Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bond holders, and higher levels of government), through constitutional provisions, or by enabling legislation;
3. Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint;

4. Assigned fund balance - amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
5. Unassigned fund balance - amounts that are available for any purpose; positive amounts reported only in the general fund.

The City Board of Alderman establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Board of Aldermen through adoption or amendment of the budget as intended for a specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).

E. Revenues, Expenditures, and Expenses:

**Program Revenues**

In the Statement of Activities, modified cash basis revenues that are derived directly from each activity or from parties outside the City's taxpayers are reported as program revenues. The City has the following program revenues in each activity:

<u>Revenue</u>	<u>Source</u>
General Government	Building Applications, Permits and Fees, Business License, Fund Receipts, Cemetery Receipts, and Grant Revenue
Public Safety	Grant Revenue, Court Costs and Fines
Transportation	Grant Revenue and Capital Contributions
Culture and Recreation	Pavilion Permits, Gate and Concession Stand Receipts, and Grant Revenue

All other governmental revenues are reported as general. All taxes are classified as general revenue even if restricted for a specific purpose.

**Operating Revenue and Expenses**

Operating revenues and expenses for proprietary funds and the similar discretely presented component unit result from providing services and producing and delivering goods and/or services. They also include all revenues and expenses not related to capital and related financing, non-capital financing, or investing activities.



F. Internal and Interfund Balances and Activities:

In the process of aggregating the financial information for the government-wide Statement of Net Assets and Statement of Activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

**Fund Financial Statements**

Interfund activity, if any, within and among the governmental and proprietary fund categories is reported as follows in the fund financial statements:

1. Interfund loans - Amounts provided with a requirement for repayment are reported as interfund receivables and payables.
2. Interfund services - Sales or purchases of goods and services between funds are reported as revenues and expenditures/expenses.
3. Interfund reimbursements - Repayments from funds responsible for certain expenditures/expenses to the funds that initially paid for them are not reported as reimbursements but as adjustments to expenditures/expenses in the respective funds.
4. Interfund transfers - Flow of assets from one fund to another where repayment is not expected are reported as transfers in and out.

**Government-Wide Financial Statements**

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

1. Internal balances - Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are reported as Internal Balances.
2. Internal activities - Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide Statement of Activities, except for the net amount of transfers between governmental and business-type activities, which are reported as Transfers-Internal Activities. The effects of interfund services between funds, if any, are not eliminated in the Statement of Activities.

G. Unemployment Insurance:

The City has elected to reimburse the state of Missouri for any unemployment claims paid instead of making quarterly contributions to the state.

H. Vacation and Sick Pay:

The City permits employees to accumulate a limited amount of earned but unused vacation and sick leave. Vacation time and sick leave are considered as expenditures in the year paid. Compensation will not be paid in lieu of actually taking a vacation. Accumulated vacation time is paid if employment is terminated. The accrued vacation time payable is not recorded in the financial statements since the cash basis of accounting is employed. Although the possibility that all employees will terminate in the upcoming year is remote, management estimates the potential liability at December 31, 2023 would have been \$172,299.

I. Total Columns on Combined Fund Financial Statements:

Total columns on the combined statements are captioned “Memorandum Only” to indicate that they are presented for analytical purposes only. Amounts in these columns do not present financial position, results of operations, or changes in financial position in conformity with accounting principles generally accepted in the United States of America. Neither are these amounts comparable to a consolidation. Interfund eliminations have not been made in computing these amounts.

J. Revenue Recognition - Property Taxes:

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and are payable by December 31. All unpaid taxes levied November 1 become delinquent January 1 of the following year. Property tax rates for 2023 were levied on August 21, 2023. Taxes recorded in these financial statements are from the 2023 and prior tax levies.

K. Non-Cash Transactions:

Capital assets of the Proprietary Funds are often acquired by an appropriate fund with available cash. The value of these assets is then transferred to the Operations and Maintenance Funds, where they are capitalized.

L. Deposits:

City officials have not adopted formal investment policies for City monies. However, the City has determined through experience that checking accounts, passbook savings accounts, and certificates of deposit are appropriate types of accounts or instruments for its needs.

The City maintains at least one separate cash account for each fund. Each fund type’s cash is displayed on the combined statement of assets, liabilities, and fund balances arising from cash transactions as “Cash” and “Restricted Cash” under each fund’s caption. The deposits held at December 31, 2023 are as follows:

Deposits	
Demand Deposits	\$ 1,149,996
Interest Bearing Deposit Accounts	<u>39,705,212</u>
Total Deposits	<u>\$ 40,855,208</u>

The City holds petty cash of \$1,475.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2023, the bank balance was \$41,307,181, and there was no exposure to custodial credit risk.

Reconciliation to Statement of Net Position:

Cash	\$ 34,478,500
Restricted Cash	6,378,183
Petty Cash	<u>(1,475)</u>
Total Deposits	<u>\$ 40,855,208</u>

M. Pensions:

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Missouri Local Government Employees Retirement System (LAGERS) and additions to/deductions from LAGERS fiduciary net position have been determined on the same basis as they are reported by LAGERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Subsequent Events:

In preparing these financial statements, the City has evaluated events and transactions for potential recognition or disclosure through June 13, 2024, the date the financial statements were available to be issued.

2. RETIREMENT PLAN

General Information about the Pension Plan

A. Plan Description:

The City's defined benefit pension plan provides certain retirement, disability, and death benefits to plan members and beneficiaries. The City participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multi-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS' responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS Board of Trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at [www.molagers.org](http://www.molagers.org).

B. Benefits Provided:

LAGERS provides retirement, death, and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for Police and Fire) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for Police and Fire) and receive a reduced allowance.

	<u>February 28, 2023 Valuation</u>
Benefit Multiplier:	2% for Life
Final Average Salary:	3 Years
Member Contributions:	0%

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

C. Contributions:

The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. Full-time employees of the employer do not contribute to the pension plan. Employer contribution rates are 11.7% (General), 15.1% (Police), and 16.9% (Fire) of annual covered payroll.

3. LONG-TERM DEBT

Missouri statutes limit the amount of general obligation debt that a city can issue to a percentage of the total assessed value of taxable property located within that city's boundaries. The legal debt margin for the City of Jackson is \$58,460,295.

Long-term debt outstanding at December 31, 2023 consisted of the following:

Business-Type Activities:

Combined Waterworks and Sewerage System	
Revenue Bonds Series 2019	\$ 2,960,000
Combined Waterworks and Sewerage System	
Revenue Bonds Series 2016	2,445,000
Equipment Lease Purchase Agreement Series 2015	200,000
Certificates of Participation Series 2013	580,000
Certificates of Participation Series 2023	<u>3,500,000</u>
Total	<u>\$ 9,685,000</u>

Following is a summary of changes in long-term debt for the year ended December 31, 2023:

Long-Term Debt, January 1, 2023	\$ 7,155,000
Additions	3,500,000
Retirements	<u>(970,000)</u>
Long-Term Debt, December 31, 2023	<u>\$ 9,685,000</u>

Combined Waterworks and Sewerage System Revenue Bonds Series 2019 in the original amount of \$4,000,000, dated February 5, 2019. The outstanding balance due at December 31, 2023 was \$2,960,000 bearing interest and maturing as follows:

<u>Due Date</u>	<u>Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
01/01/2024			\$ 45,732	\$ 45,732
07/01/2024	3.090%	\$ 255,000	45,732	300,732
01/01/2025			41,792	41,792
07/01/2025	3.090%	265,000	41,792	306,792
01/01/2026			37,698	37,698
07/01/2026	3.090%	275,000	37,698	312,698
01/01/2027			33,449	33,449
07/01/2027	3.090%	280,000	33,449	313,449
01/01/2028			29,123	29,123
07/01/2028	3.090%	290,000	29,123	319,123
01/01/2029			24,643	24,643
07/01/2029	3.090%	300,000	24,643	324,643
01/01/2030			20,007	20,007
07/01/2030	3.090%	310,000	20,007	330,007
01/01/2031			15,218	15,218
07/01/2031	3.090%	320,000	15,218	335,218
01/01/2032			10,274	10,274
07/01/2032	3.090%	325,000	10,274	335,274
01/01/2033			5,253	5,253
07/01/2033	3.090%	340,000	5,253	345,253
		<u>\$2,960,000</u>	<u>\$526,378</u>	<u>\$3,486,378</u>

Combined Waterworks and Sewerage System Revenue Bonds Series 2016 in the original amount of \$4,000,000, dated April 12, 2016. The outstanding balance due at December 31, 2023 was \$2,445,000 bearing interest and maturing as follows:

<u>Due Date</u>	<u>Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
01/01/2024			\$ 28,607	\$ 28,607
07/01/2024	2.340%	\$ 275,000	28,607	303,607
01/01/2025			25,389	25,389
07/01/2025	2.340%	280,000	25,389	305,389
01/01/2026			22,113	22,113
07/01/2026	2.340%	290,000	22,113	312,113
01/01/2027			18,720	18,720
07/01/2027	2.340%	300,000	18,720	318,720
01/01/2028			15,210	15,210
07/01/2028	2.340%	310,000	15,210	325,210
01/01/2029			11,583	11,583
07/01/2029	2.340%	320,000	11,583	331,583
01/01/2030			7,839	7,839
07/01/2030	2.340%	330,000	7,839	337,839
01/01/2031			3,978	3,978
07/01/2031	2.340%	<u>340,000</u>	<u>3,978</u>	<u>343,978</u>
		<u>\$2,445,000</u>	<u>\$266,878</u>	<u>\$2,711,878</u>

Certificates of Participation Series 2013 in the original amount of \$1,550,000, dated April 17, 2013. The outstanding balance due at December 31, 2023 was \$580,000 bearing interest and maturing as follows:

<u>Due Date</u>	<u>Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
05/1/2024			\$ 9,375	\$ 9,375
11/1/2024	3.000%	\$ 110,000	9,375	119,375
05/1/2025			7,725	7,725
11/1/2025	3.000%	110,000	7,725	117,725
05/1/2026			6,075	6,075
11/1/2026	3.375%	115,000	6,075	121,075
05/1/2027			4,134	4,134
11/1/2027	3.375%	120,000	4,134	124,134
05/1/2028			2,109	2,109
11/1/2028	3.375%	<u>125,000</u>	<u>2,109</u>	<u>127,109</u>
		<u>\$ 580,000</u>	<u>\$ 58,836</u>	<u>\$ 638,836</u>

Equipment Lease Purchase Series 2015 in the original amount of \$905,000, dated October 1, 2015. The outstanding balance due at December 31, 2023 was \$200,000 bearing interest and maturing as follows:

<u>Due Date</u>	<u>Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
03/01/24			\$ 2,280	\$ 2,280
09/01/24	2.280%	\$ 100,000	2,280	102,280
03/01/25			1,140	1,140
09/01/25	2.280%	<u>100,000</u>	<u>1,140</u>	<u>101,140</u>
		<u>\$ 200,000</u>	<u>\$ 6,840</u>	<u>\$ 206,840</u>

Combined Waterworks and Sewerage System Revenue Bonds Series 2023 in the original amount of \$3,500,000, dated April 4, 2023. The outstanding balance due at December 31, 2023 was \$3,500,000 bearing interest and maturing as follows:

<u>Due Date</u>	<u>Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
01/01/24			\$ 84,579	\$ 84,579
07/01/24	3.640%	\$ 160,000	63,700	223,700
01/01/25			60,788	60,788
07/01/25	3.640%	180,000	60,788	240,788
01/01/26			57,512	57,512
07/01/26	3.640%	190,000	57,512	247,512
01/01/27			54,054	54,054
07/01/27	3.640%	195,000	54,054	249,054
01/01/28			50,505	50,505
07/01/28	3.640%	205,000	50,505	255,505
01/01/29			46,774	46,774
07/01/29	3.640%	210,000	46,774	256,774
01/01/30			42,952	42,952
07/01/30	3.640%	220,000	42,952	262,952
01/01/31			38,948	38,948
07/01/31	3.640%	230,000	38,948	268,948
01/01/32			34,762	34,762
07/01/32	3.640%	240,000	34,762	274,762
01/01/33			30,394	30,394
07/01/33	3.640%	250,000	30,694	280,394
01/01/34			25,844	25,844
07/01/34	3.640%	260,000	25,844	285,844
01/01/35			21,112	21,112
07/01/35	3.640%	270,000	21,112	291,112
01/01/36			16,198	16,198
07/01/36	3.640%	285,000	16,198	301,198
01/01/37			11,011	11,011
07/01/37	3.640%	295,000	11,011	306,011
01/01/38			5,642	5,642
07/01/38	3.640%	310,000	5,642	315,642
		<u>\$3,500,000</u>	<u>\$1,141,271</u>	<u>\$4,641,271</u>

#### 4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2023 was as follows:

	<u>Governmental Activities</u>			<u>Ending Balance</u>
	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	
Governmental Activities:				
Capital Assets Not Being Depreciated:				
Land, Improvements, and				
Construction in Progress	\$ 3,404,635	\$ 1,370,592	\$(1,919,996)	\$ 2,855,231
Other Assets	<u>70,428,361</u>	<u>3,412,071</u>	<u>(298,316)</u>	<u>73,542,116</u>
Total Assets at Historical				
Cost	\$ 73,832,996	\$ 4,782,663	\$(2,218,312)	\$ 76,397,347
Less Accumulated				
Depreciation	<u>(45,109,504)</u>	<u>(1,693,897)</u>	<u>293,242</u>	<u>(46,510,159)</u>
Capital Assets, Net	<u>\$ 28,723,492</u>	<u>\$ 3,088,766</u>	<u>\$(1,925,070)</u>	<u>\$ 29,887,188</u>
	<u>Business-Type Activities</u>			<u>Ending Balance</u>
	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	
Capital Assets Not Being Depreciated:				
Land, Improvements, and				
Construction in Progress	\$ 6,472,665	\$4,966,067	\$ (380,325)	\$ 11,058,407
Equipment	8,590,640	953,911	(11,941)	9,532,610
Plant	<u>81,695,618</u>	<u>960,703</u>	<u>(299,590)</u>	<u>82,356,731</u>
Total Assets at Historical				
Costs	\$ 96,758,923	\$6,880,681	\$ (691,856)	\$ 102,947,748
Less Accumulated				
Depreciation	<u>(49,080,531)</u>	<u>(2,011,631)</u>	<u>311,532</u>	<u>(50,780,630)</u>
Capital Assets, Net	<u>\$ 47,678,392</u>	<u>\$4,869,050</u>	<u>\$ (380,324)</u>	<u>\$ 52,167,118</u>

Depreciation was charged to functions as follows:

Governmental Activities:	
General Government	\$ 55,512
Public Safety	519,129
Judicial and Court Related	237
Transportation	850,705
Culture and Recreation	<u>268,314</u>
Total Depreciation Expense	<u>\$ 1,693,897</u>
Business-Type Activities:	
Electric System	\$ 696,502
Waterworks and Sewerage System	520,455
Wastewater System	755,305
Landfill/Solid Waste	<u>39,369</u>
Total Depreciation Expense	<u>\$ 2,011,631</u>



## 5. RESTRICTED FUNDS

Ordinances require that 60% of funds deposited to Water and Sewer Surplus in the Water and Sewer Enterprise Account must be used to redeem bonds before maturity or to extend and improve the system. For the current year, the restricted amount is computed as follows:

60% of the Distribution of Net Operating	
Revenue for the Year Ended December 31, 2023	\$ 161,317
Amount, Subject to Above Restrictions, at	
December 31, 2022	<u>960,220</u>
Subtotal	\$ 1,121,537
Less Amount Expended in Connection with Systems	<u>508,577</u>
Restricted Net Position-Water and Sewer Surplus	<u>\$ 612,960</u>

Restricted Net Position Balances are as follows:

Water and Sewer Construction Account	\$ 4,032,835
Electric Capital Projects Accounts	4,043,133
Water and Sewer Revenue Bond Account	29,109
Water and Sewer Depreciation Reserve Account	30,000
Water and Sewer Bond Reserve Account	50,003
Water and Sewer Contingent Account	30,000
Water and Sewer Replacement Account	756,540
Wastewater Replacement Account	<u>1,069,035</u>
Total Restricted Net Position	<u>\$10,040,655</u>

The following Government Fund Balance constraints are also in effect:

### Restricted

Road Use Tax	\$1,102,417
Fire Protection Sales Tax	3,333
Transportation Sales Tax	886,484
Recreational Sales Tax	268,548
Public Safety Sales Tax	1,000
Economic Development Fund	886,599
Community Development Block Grant	<u>120,000</u>
Total Restricted	<u>\$3,268,381</u>

### Committed

Storm Water Maintenance	\$ 292,330
I-55 Allocation	1,263
Capital Projects Fund	1,965,220
Inmate Security	16,596
Cemetery	999,585
City Park	190,146
Public Park Foundation	145,651
Equitable Sharing	<u>3,617</u>
Total Committed	<u>\$3,614,408</u>

Assigned

Sales Tax	\$2,671,239
Health Insurance	1,087,318
Recreational Development	<u>7,383</u>
Total Assigned	<u>\$3,765,940</u>

6. RISKS OF LOSS

The City is exposed to risks of loss through claims on property owned, damage to property owned, official and employee liability, workers' compensation claims, and risk of loss of employee or individual injury. The City handles these risks of loss through the purchase of commercial insurance policies. There was no significant reduction in insurance coverage during the year. Claims have not exceeded coverage in each of the last three years.

The City is insured under a retrospectively-rated policy for workers' compensation coverage, where the initial premium may be adjusted based on actual experience. Adjustments in premiums are recorded when paid or received. During the year ended December 31, 2023, there were no significant adjustments in premiums based on actual experience.

7. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

8. COMMITMENTS

At December 31, 2023, the City was committed to the following significant projects:

Project	Amount Committed	Expended by December 31, 2023	Remaining Commitment as of December 31, 2023
Wastewater Facility Plan Implementation Project	\$ 1,561,000	\$ 1,002,756	\$ 558,244
North High St & Deerwood Drive Roundabout	355,741	134,873	220,868
Hubble Creek Recreation Trail Project	101,000	66,163	34,837
Old Orchard Road 34.5KV Substation East (I-55 Electrical Substation) Build Out Project	1,433,000	1,289,928	143,072
Old Orchard Road 34.5KV Substation East (I-55 Electrical Substation) Transmission Project	1,310,961	641,109	669,852
Kimbeland Pump Station Upgrade	2,042,345	1,440,012	602,333
Restroom No. 1 Building Replacement Project	332,477	-	332,477
Jackson North Industrial Park Infrastructure Improvements	78,361	-	78,361
Generator Controls Upgrade Project	212,413	168,296	44,117
Wedekind 73 Pole Replacement Proj.	357,125	335,325	21,800
Water System Facility Plan Implementation Project, Phase 2, Project 2D	1,315,830	283,626	1,032,204
East Jackson Blvd. Roadway Lighting Project	38,100	21,870	16,230
Jackson Fire Department Building Renovations Project	1,000,000	91,446	908,554
E. Main St. Sidewalk Rehab. Proj.	94,313	53,921	40,392
Civic Ctr. Pavilion & Playground Proj.	15,370	9,700	5,670
Civic Ctr. Playground Equipment Proj.	56,019	-	56,019
	<u>\$ 10,304,055</u>	<u>\$ 5,539,025</u>	<u>\$ 4,765,030</u>

## 9. TAX ABATEMENT

The County is authorized under the provisions of Article VI, Section 27(b) of the Missouri Constitution and Sections 100.010 through 100.200, RSMo to purchase and improve projects and to issue industrial development revenue bonds for the purpose of providing funds to pay the costs of the projects. So long as the County owns title to the project, the project will be exempt from ad valorem taxes on real property. During the 10-year period of tax abatement (2012 through 2023), the lessee of the property has agreed to pay payments in lieu of taxes (PILOTS) equal to 50% of the actual real property taxes that would have otherwise been payable with respect to the project.

During the year ended December 31, 2023, the taxes applicable to the City that were abated totaled \$3,512 under the agreement noted above. This lessee is the only company or individual with taxable property located within the City that received an abatement during 2023.

10. SUBSEQUENT EVENTS

On January 2, 2024, the City approved the bid for the Civic Center Pavilion and Playground Project at a cost of \$154,779.

On January 2, 2024, the City entered into an agreement for the use of body worn cameras, software and accessories for a period of five years at an annual cost of \$26,703, and a total cost of \$133,515.

## SUPPLEMENTAL INFORMATION

SCHEDULE 1

CITY OF JACKSON, MISSOURI

**BUDGETARY COMPARISON SCHEDULE - MODIFIED  
CASH BASIS - GENERAL FUND**

For the Year Ended December 31, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
<b><u>REVENUES:</u></b>				
Taxes	\$ 3,513,805	\$ 3,513,805	\$ 3,023,065	\$ (490,740)
Grants and Contributions	2,500	2,500	557,705	555,205
Intergovernmental	4,697,986	4,697,986	7,408,211	2,710,225
Charges for Services	275,150	275,150	486,784	211,634
Use of Money and Property	32,600	32,600	293,736	261,136
Miscellaneous	<u>14,785</u>	<u>14,785</u>	<u>427,451</u>	<u>412,666</u>
<b>TOTAL REVENUES</b>	<b>\$ <u>8,536,826</u></b>	<b>\$ <u>8,536,826</u></b>	<b>\$ <u>12,196,952</u></b>	<b>\$ <u>3,660,126</u></b>
<b><u>EXPENDITURES:</u></b>				
General Government	\$ 3,908,882	\$ 3,908,882	\$ 3,560,646	\$ 348,236
Public Safety	5,226,140	5,226,140	5,193,689	32,451
Judiciary and Court Related	23,470	23,470	17,926	5,544
Transportation	2,577,586	2,577,586	2,381,522	196,064
Culture and Recreation	<u>1,186,420</u>	<u>1,209,010</u>	<u>1,804,257</u>	<u>(595,247)</u>
<b>TOTAL EXPENDITURES</b>	<b>\$ <u>12,922,498</u></b>	<b>\$ <u>12,945,088</u></b>	<b>\$ <u>12,958,040</u></b>	<b>\$ <u>(12,952)</u></b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>\$ <u>(4,385,672)</u></b>	<b>\$ <u>(4,408,262)</u></b>	<b>\$ <u>(761,088)</u></b>	<b>\$ <u>3,647,174</u></b>
<b><u>OTHER FINANCING SOURCES (USES):</u></b>				
Operating Transfers In (Out)	\$ <u>(6,130,841)</u>	\$ <u>(6,276,494)</u>	\$ <u>(1,358,331)</u>	\$ <u>4,918,163</u>
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>\$ <u>(6,130,841)</u></b>	<b>\$ <u>(6,276,494)</u></b>	<b>\$ <u>(1,358,331)</u></b>	<b>\$ <u>4,918,163</u></b>
<b>EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES</b>	<b>\$ <u>(10,516,513)</u></b>	<b>\$ <u>(10,684,756)</u></b>	<b>\$ <u>(2,119,419)</u></b>	<b>\$ <u>8,565,337</u></b>
<b>FUND BALANCE, January 1, 2023</b>			<b><u>12,298,170</u></b>	
<b>FUND BALANCE, December 31, 2023</b>			<b><u>\$ <u>10,178,751</u></u></b>	

See Accompanying Notes to Budgetary Comparison Schedules.

CITY OF JACKSON, MISSOURI

NOTES TO BUDGETARY COMPARISON SCHEDULE

December 31, 2023

1. BUDGETARY INFORMATION

The Budgetary Comparison Schedule presented as supplemental information presents comparisons of legally adopted budgets with the actual data. Budgetary data is developed using the cash basis of accounting, which is an accounting basis other than accounting principles generally accepted in the United States of America.

On December 19, 2022, a public hearing was held in connection with adoption of the proposed budget for 2023. Excess disbursements and transfers were formally approved by budget amendment by the Board of Aldermen on February 5, 2024.

ADDITIONAL SUPPLEMENTARY INFORMATION



## EXHIBIT 1

CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF ASSETS, LIABILITIES, AND  
FUND BALANCES - MODIFIED CASH BASIS - ALL GENERAL FUND DEPARTMENTS

December 31, 2023

	<u>General</u>	<u>Band</u>	<u>Cemetery</u>	<u>ARPA Grant Fund</u>	<u>City Park</u>	<u>Public Park Foundation</u>
<u>ASSETS</u>						
<u>CURRENT ASSETS:</u>						
Cash	\$ 2,854,899	\$ -	\$ -	\$ 2,439,196	\$ -	\$ -
Restricted Cash	-	-	999,585	-	190,146	145,651
Prepaid Expense	-	-	342	-	362	-
	<u>-</u>	<u>-</u>	<u>342</u>	<u>-</u>	<u>362</u>	<u>-</u>
TOTAL ASSETS	<u>\$ 2,854,899</u>	<u>\$ -</u>	<u>\$ 999,927</u>	<u>\$ 2,439,196</u>	<u>\$ 190,508</u>	<u>\$ 145,651</u>
<u>LIABILITIES AND FUND BALANCES</u>						
<u>CURRENT LIABILITIES:</u>						
Payroll Withholdings Payable	\$ 5,148	\$ -	\$ -	\$ -	\$ -	\$ -
Deferred Options Payable	10,000	-	-	-	-	-
Due to Others	10,750	-	-	-	-	-
Other Payables	267,338	-	-	-	-	-
	<u>267,338</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL CURRENT LIABILITIES	<u>\$ 293,236</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>LONG-TERM LIABILITIES:</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
TOTAL LIABILITIES	<u>\$ 293,236</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>FUND BALANCES:</u>						
Nonspendable	\$ -	\$ -	\$ 342	\$ -	\$ 362	\$ -
Restricted	-	-	-	-	-	-
Committed	-	-	999,585	-	190,146	145,651
Assigned	-	-	-	-	-	-
Unassigned	2,561,663	-	-	2,439,196	-	-
	<u>2,561,663</u>	<u>-</u>	<u>-</u>	<u>2,439,196</u>	<u>-</u>	<u>-</u>
Total Fund Balances	<u>\$ 2,561,663</u>	<u>\$ -</u>	<u>\$ 999,927</u>	<u>\$ 2,439,196</u>	<u>\$ 190,508</u>	<u>\$ 145,651</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 2,854,899</u>	<u>\$ -</u>	<u>\$ 999,927</u>	<u>\$ 2,439,196</u>	<u>\$ 190,508</u>	<u>\$ 145,651</u>

See Independent Auditors' Report.

EXHIBIT 1

<u>Recreational Development</u>	<u>Equitable Sharing</u>	<u>Sales Tax</u>	<u>Transportation Sales Tax</u>	<u>Recreational Sales Tax</u>	<u>Fire Protection Sales Tax</u>	<u>Public Safety Sales Tax</u>	<u>Total</u>
\$ -	\$ 3,617	\$ -	\$ -	\$ -	\$ 3,333	\$ -	\$ 5,301,045
7,383	-	2,671,239	886,484	268,548	-	1,000	5,170,036
<u>73</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>129</u>	<u>-</u>	<u>-</u>	<u>906</u>
<u>\$ 7,456</u>	<u>\$ 3,617</u>	<u>\$ 2,671,239</u>	<u>\$ 886,484</u>	<u>\$ 268,677</u>	<u>\$ 3,333</u>	<u>\$ 1,000</u>	<u>\$ 10,471,987</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,148
-	-	-	-	-	-	-	10,000
-	-	-	-	-	-	-	10,750
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>267,338</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 293,236</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 293,236</u>
\$ 73	\$ -	\$ -	\$ -	\$ 129	\$ -	\$ -	\$ 906
-	-	-	886,484	268,548	3,333	1,000	1,159,365
-	3,617	-	-	-	-	-	1,338,999
7,383	-	2,671,239	-	-	-	-	2,678,622
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,000,859</u>
<u>\$ 7,456</u>	<u>\$ 3,617</u>	<u>\$ 2,671,239</u>	<u>\$ 886,484</u>	<u>\$ 268,677</u>	<u>\$ 3,333</u>	<u>\$ 1,000</u>	<u>\$ 10,178,751</u>
<u>\$ 7,456</u>	<u>\$ 3,617</u>	<u>\$ 2,671,239</u>	<u>\$ 886,484</u>	<u>\$ 268,677</u>	<u>\$ 3,333</u>	<u>\$ 1,000</u>	<u>\$ 10,471,987</u>

## EXHIBIT 2

CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - MODIFIED CASH BASIS - ALL GENERAL FUND DEPARTMENTS

For the Year Ended December 31, 2023

	General	Band	Cemetery	ARPA Grant Fund	City Park	Public Park Foundation
<u>REVENUES:</u>						
Taxes	\$ 2,214,722	\$ 223,050	\$ 223,050	\$ -	\$ 362,243	\$ -
Grants and Contributions	479,466	-	-	34,509	-	43,730
Intergovernmental	49,485	6,392	6,392	-	10,382	-
Charges for Services	116,553	-	93,850	-	17,648	-
Use of Money and Property	91,098	-	6,121	88,031	2,326	-
Miscellaneous	<u>426,814</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>637</u>	<u>-</u>
TOTAL REVENUES	<u>\$ 3,378,138</u>	<u>\$ 229,442</u>	<u>\$ 329,413</u>	<u>\$ 122,540</u>	<u>\$ 393,236</u>	<u>\$ 43,730</u>
<u>EXPENDITURES:</u>						
General Government	\$ 2,335,712	\$ -	\$ 210,198	\$ 208,255	\$ -	\$ -
Public Safety	5,185,267	-	-	-	-	-
Judiciary and Court Related	17,926	-	-	-	-	-
Transportation	867,929	-	-	-	-	-
Culture and Recreation	<u>-</u>	<u>226,348</u>	<u>-</u>	<u>318,917</u>	<u>522,757</u>	<u>15,899</u>
TOTAL EXPENDITURES	<u>\$ 8,406,834</u>	<u>\$ 226,348</u>	<u>\$ 210,198</u>	<u>\$ 527,172</u>	<u>\$ 522,757</u>	<u>\$ 15,899</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	\$ (5,028,696)	\$ 3,094	\$ 119,215	\$ (404,632)	\$ (129,521)	\$ 27,831
<u>OTHER FINANCING SOURCES (USES):</u>						
Operating Transfers In (Out)	<u>\$ 5,148,702</u>	<u>\$ (3,094)</u>	<u>\$ (48,487)</u>	<u>\$ (37,018)</u>	<u>\$ 141,812</u>	<u>\$ -</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>\$ 5,148,702</u>	<u>\$ (3,094)</u>	<u>\$ (48,487)</u>	<u>\$ (37,018)</u>	<u>\$ 141,812</u>	<u>\$ -</u>
EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES	\$ 120,006	\$ -	\$ 70,728	\$ (441,650)	\$ 12,291	\$ 27,831
FUND BALANCE, January 1, 2023	<u>2,441,657</u>	<u>-</u>	<u>929,199</u>	<u>2,880,846</u>	<u>178,217</u>	<u>117,820</u>
FUND BALANCE, December 31, 2023	<u><u>\$ 2,561,663</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 999,927</u></u>	<u><u>\$ 2,439,196</u></u>	<u><u>\$ 190,508</u></u>	<u><u>\$ 145,651</u></u>

See Independent Auditors' Report.

EXHIBIT 2

Recreational Development	Equitable Sharing	Sales Tax	Transportation Sales Tax	Recreational Sales Tax	Fire Protection Sales Tax	Public Safety Sales Tax	Total
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,023,065
-	-	-	-	-	-	-	557,705
-	-	2,938,628	1,625,756	692,959	692,964	1,385,253	7,408,211
125,345	-	-	-	133,388	-	-	486,784
-	-	73,595	32,553	12	-	-	293,736
-	-	-	-	-	-	-	427,451
<u>\$ 125,345</u>	<u>\$ -</u>	<u>\$ 3,012,223</u>	<u>\$ 1,658,309</u>	<u>\$ 826,359</u>	<u>\$ 692,964</u>	<u>\$ 1,385,253</u>	<u>\$ 12,196,952</u>
\$ -	\$ -	\$ 806,481	\$ -	\$ -	\$ -	\$ -	\$ 3,560,646
-	-	-	-	-	-	8,422	5,193,689
-	-	-	-	-	-	-	17,926
-	-	-	1,513,593	-	-	-	2,381,522
317,463	-	-	-	402,873	-	-	1,804,257
<u>\$ 317,463</u>	<u>\$ -</u>	<u>\$ 806,481</u>	<u>\$ 1,513,593</u>	<u>\$ 402,873</u>	<u>\$ -</u>	<u>\$ 8,422</u>	<u>\$ 12,958,040</u>
\$ (192,118)	\$ -	\$ 2,205,742	\$ 144,716	\$ 423,486	\$ 692,964	\$ 1,376,831	\$ (761,088)
<u>\$ 163,000</u>	<u>\$ -</u>	<u>\$ (3,580,000)</u>	<u>\$ (700,000)</u>	<u>\$ (373,451)</u>	<u>\$ (692,964)</u>	<u>\$ (1,376,831)</u>	<u>\$ (1,358,331)</u>
<u>\$ 163,000</u>	<u>\$ -</u>	<u>\$ (3,580,000)</u>	<u>\$ (700,000)</u>	<u>\$ (373,451)</u>	<u>\$ (692,964)</u>	<u>\$ (1,376,831)</u>	<u>\$ (1,358,331)</u>
\$ (29,118)	\$ -	\$ (1,374,258)	\$ (555,284)	\$ 50,035	\$ -	\$ -	\$ (2,119,419)
<u>36,574</u>	<u>3,617</u>	<u>4,045,497</u>	<u>1,441,768</u>	<u>218,642</u>	<u>3,333</u>	<u>1,000</u>	<u>12,298,170</u>
<u>\$ 7,456</u>	<u>\$ 3,617</u>	<u>\$ 2,671,239</u>	<u>\$ 886,484</u>	<u>\$ 268,677</u>	<u>\$ 3,333</u>	<u>\$ 1,000</u>	<u>\$ 10,178,751</u>

See Independent Auditors' Report.

CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF ASSETS, LIABILITIES, AND FUND  
BALANCES - MODIFIED CASH BASIS - NONMAJOR GOVERNMENTAL FUNDS

December 31, 2023

	Road Use Tax Fund	Storm Water Maintenance Fund	Health Insurance Fund	Inmate Security Fund	Economic Development Fund	Capital Projects Fund	Community Development Block Grant Fund	I-55 Allocation Fund	Total
<u>ASSETS</u>									
CURRENT ASSETS:									
Cash	\$ 1,102,417	\$ 292,330	\$ 1,089,058	\$ 16,596	\$ 886,599	\$ 1,965,220	\$ 120,000	\$ 1,263	\$ 5,473,483
TOTAL ASSETS	\$ 1,102,417	\$ 292,330	\$ 1,089,058	\$ 16,596	\$ 886,599	\$ 1,965,220	\$ 120,000	\$ 1,263	\$ 5,473,483
<u>LIABILITIES AND FUND BALANCE</u>									
LIABILITIES									
Payroll Withholdings Payable	\$ -	\$ -	\$ 1,740	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,740
<u>FUND BALANCE:</u>									
Restricted	\$ 1,102,417	\$ -	\$ -	\$ -	\$ 886,599	\$ -	\$ 120,000	\$ -	\$ 2,109,016
Committed	-	292,330	-	16,596	-	1,965,220	-	1,263	2,275,409
Assigned	-	-	1,087,318	-	-	-	-	-	1,087,318
TOTAL FUND BALANCE	\$ 1,102,417	\$ 292,330	\$ 1,087,318	\$ 16,596	\$ 886,599	\$ 1,965,220	\$ 120,000	\$ 1,263	\$ 5,471,743
TOTAL LIABILITIES AND FUND BALANCE	\$ 1,102,417	\$ 292,330	\$ 1,089,058	\$ 16,596	\$ 886,599	\$ 1,965,220	\$ 120,000	\$ 1,263	\$ 5,473,483

CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND  
BALANCES - MODIFIED CASH BASIS - NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended December 31, 2023

	Road Use Tax Fund	Storm Water Maintenance Fund	Health Insurance Fund	Inmate Security Fund	Economic Development Fund	Capital Projects Fund	Community Development Block Grant Fund	I-55 Allocation Fund	Totals
REVENUES:									
Taxes	\$ 790,154	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 566	\$ 790,720
Charges for Services	-	-	14,213	1,114	-	-	-	-	15,327
Use of Money and Property	22,129	3,147	-	-	6,599	13,546	-	-	45,421
Miscellaneous	-	7,221	-	-	-	-	-	-	7,221
TOTAL REVENUES	\$ 812,283	\$ 10,368	\$ 14,213	\$ 1,114	\$ 6,599	\$ 13,546	\$ -	\$ 566	\$ 858,689
EXPENDITURES:									
Transportation	\$ 442,983	\$ 578	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 443,561
Public Safety	-	-	-	-	-	91,445	-	-	91,445
General Government	-	-	1,176,915	-	-	6,881	-	-	1,183,796
TOTAL EXPENDITURES	\$ 442,983	\$ 578	\$ 1,176,915	\$ -	\$ -	\$ 98,326	\$ -	\$ -	\$ 1,718,802
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	\$ 369,300	\$ 9,790	\$ (1,162,702)	\$ 1,114	\$ 6,599	\$ (84,780)	\$ -	\$ 566	\$ (860,113)
OTHER FINANCING SOURCES (USES):									
Operating Transfers In	\$ -	\$ -	\$ 1,603,822	\$ -	\$ 1,000,000	\$ 2,050,000	\$ 120,000	\$ -	\$ 4,773,822
Operating Transfers (Out)	(230,000)	-	-	-	(120,000)	-	-	-	(350,000)
TOTAL OTHER FINANCING SOURCES (USES)	\$ (230,000)	\$ -	\$ 1,603,822	\$ -	\$ 880,000	\$ 2,050,000	\$ 120,000	\$ -	\$ 4,423,822
EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES	\$ 139,300	\$ 9,790	\$ 441,120	\$ 1,114	\$ 886,599	\$ 1,965,220	\$ 120,000	\$ 566	\$ 3,563,709
FUND BALANCE, January 1, 2023	963,117	282,540	646,198	15,482	-	-	-	697	1,908,034
FUND BALANCE, December 31, 2023	\$ 1,102,417	\$ 292,330	\$ 1,087,318	\$ 16,596	\$ 886,599	\$ 1,965,220	\$ 120,000	\$ 1,263	\$ 5,471,743

CITY OF JACKSON, MISSOURICOMBINING STATEMENT OF NET POSITION - MODIFIED  
CASH BASIS - ENTERPRISE FUNDS

December 31, 2023

	Electric System	Waterworks and Sewerage System	Wastewater System	Landfill/Solid Waste Fund	Total
<u>ASSETS</u>					
<u>CURRENT ASSETS:</u>					
Cash	\$ 7,812,592	\$ 14,900,573	\$ -	\$ 629,072	\$ 23,342,237
Restricted Cash	-	139,112	1,069,035	-	1,208,147
Prepaid Expense	96	-	122	-	218
Due from Others	187	-	-	-	187
Total Current Assets	<u>\$ 7,812,875</u>	<u>\$ 15,039,685</u>	<u>\$ 1,069,157</u>	<u>\$ 629,072</u>	<u>\$ 24,550,789</u>
<u>CAPITAL ASSETS:</u>					
Capital Assets	\$ 28,354,920	\$ 26,575,487	\$ 36,997,689	\$ 1,207,472	\$ 93,135,568
Construction in Progress	5,945,132	524,741	3,342,307	-	9,812,180
Less: Accumulated Depreciation	(15,147,067)	(13,480,212)	(21,345,586)	(807,765)	(50,780,630)
Total Capital Assets, Net	<u>\$ 19,152,985</u>	<u>\$ 13,620,016</u>	<u>\$ 18,994,410</u>	<u>\$ 399,707</u>	<u>\$ 52,167,118</u>
 TOTAL ASSETS	 <u>\$ 26,965,860</u>	 <u>\$ 28,659,701</u>	 <u>\$ 20,063,567</u>	 <u>\$ 1,028,779</u>	 <u>\$ 76,717,907</u>
<u>LIABILITIES</u>					
<u>CURRENT LIABILITIES:</u>					
Payroll Withholdings Payable	\$ -	\$ 208	\$ -	\$ 285	\$ 493
Due to Others	-	187	-	-	187
Certificate of Participation, Current Portion	-	160,000	110,000	-	270,000
Lease Purchase Payable, Current Portion	-	100,000	-	-	100,000
Bonds Payable, Current Portion	-	690,000	-	-	690,000
Total Current Liabilities	<u>\$ -</u>	<u>\$ 950,395</u>	<u>\$ 110,000</u>	<u>\$ 285</u>	<u>\$ 1,060,680</u>
<u>LONG-TERM LIABILITIES:</u>					
Customer Deposits	\$ 274,636	\$ -	\$ -	\$ -	\$ 274,636
Certificate of Participation, Long-Term Portion	-	3,340,000	470,000	-	3,810,000
Lease Purchase Payable, Long-Term Portion	-	100,000	-	-	100,000
Bonds Payable, Long-Term Portion	-	4,715,000	-	-	4,715,000
Total Long-Term Liabilities	<u>\$ 274,636</u>	<u>\$ 8,155,000</u>	<u>\$ 470,000</u>	<u>\$ -</u>	<u>\$ 8,899,636</u>
 TOTAL LIABILITIES	 <u>\$ 274,636</u>	 <u>\$ 9,105,395</u>	 <u>\$ 580,000</u>	 <u>\$ 285</u>	 <u>\$ 9,960,316</u>
<u>NET POSITION</u>					
Net Investment in Capital Assets	\$ 19,152,985	\$ 4,515,016	\$ 18,414,410	\$ 399,707	\$ 42,482,118
Unrestricted	3,495,106	10,110,803	122	628,787	14,234,818
Restricted	<u>4,043,133</u>	<u>4,928,487</u>	<u>1,069,035</u>	<u>-</u>	<u>10,040,655</u>
 TOTAL NET POSITION	 <u>\$ 26,691,224</u>	 <u>\$ 19,554,306</u>	 <u>\$ 19,483,567</u>	 <u>\$ 1,028,494</u>	 <u>\$ 66,757,591</u>

See Independent Auditors' Report.

CITY OF JACKSON, MISSOURICOMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN  
NET POSITION - MODIFIED CASH BASIS - ENTERPRISE FUNDS

For the Year Ended December 31, 2023

	Electric System	Waterworks and Sewerage System	Wastewater System	Landfill/Solid Waste Fund	Total
<u>OPERATING REVENUES:</u>					
Electric System	\$ 16,369,466	\$ -	\$ -	\$ -	\$ 16,369,466
Waterworks and Sewerage System	-	3,164,892	-	-	3,164,892
Wastewater System	-	-	2,618,065	-	2,618,065
Solid Waste Collection	-	-	-	810,713	810,713
Total Operating Revenues	<u>\$ 16,369,466</u>	<u>\$ 3,164,892</u>	<u>\$ 2,618,065</u>	<u>\$ 810,713</u>	<u>\$ 22,963,136</u>
<u>OPERATING EXPENSES:</u>					
Electric Power Plant	\$ 11,980,893	\$ -	\$ -	\$ -	\$ 11,980,893
Electric Line Construction and Maintenance	2,415,066	-	-	-	2,415,066
Water Plant	-	477,096	-	-	477,096
Water Line Construction and Maintenance	-	880,699	-	-	880,699
Wastewater Operations	-	-	1,186,644	-	1,186,644
Solid Waste Operations	-	-	-	591,233	591,233
General	235,213	177,029	-	-	412,242
Depreciation	696,502	683,085	755,305	39,369	2,174,261
Total Operating Expenses	<u>\$ 15,327,674</u>	<u>\$ 2,217,909</u>	<u>\$ 1,941,949</u>	<u>\$ 630,602</u>	<u>\$ 20,118,134</u>
OPERATING INCOME (LOSS)	<u>\$ 1,041,792</u>	<u>\$ 946,983</u>	<u>\$ 676,116</u>	<u>\$ 180,111</u>	<u>\$ 2,845,002</u>
<u>NON-OPERATING REVENUES</u> <u>(EXPENSES):</u>					
Interest Income	\$ 246,813	\$ 23,477	\$ 813	\$ 9,741	\$ 280,844
Premium Amortization	-	(41,500)	-	-	(41,500)
Grants and Contributions	192,000	35,157	90,000	-	317,157
Transfer of Capital Assets	-	(6,113,669)	6,113,669	-	-
Miscellaneous	31,630	4,038	-	100	35,768
Interest Expense	-	(207,126)	-	-	(207,126)
Total Non-Operating Revenues (Expenses)	<u>\$ 470,443</u>	<u>\$ (6,299,623)</u>	<u>\$ 6,204,482</u>	<u>\$ 9,841</u>	<u>\$ 385,143</u>
NET INCOME (LOSS) BEFORE TRANSFERS	\$ 1,512,235	\$ (5,352,640)	\$ 6,880,598	\$ 189,952	\$ 3,230,145
TRANSFERS IN (OUT)					
Transfers In (Out)	<u>(2,782,054)</u>	<u>4,473,534</u>	<u>(255,898)</u>	<u>(57,134)</u>	<u>1,378,448</u>
TOTAL TRANSFERS & CAPITAL CONTRIBUTIONS	<u>\$ (2,782,054)</u>	<u>\$ 4,473,534</u>	<u>\$ (255,898)</u>	<u>\$ (57,134)</u>	<u>\$ 1,378,448</u>
INCREASE (DECREASE) IN NET POSITION	\$ (1,269,819)	\$ (879,106)	\$ 6,624,700	\$ 132,818	\$ 4,608,593
NET POSITION, January 1, 2023	<u>27,961,043</u>	<u>24,406,348</u>	<u>12,858,867</u>	<u>895,676</u>	<u>66,121,934</u>
NET POSITION, December 31, 2023	<u>\$ 26,691,224</u>	<u>\$ 23,527,242</u>	<u>\$ 19,483,567</u>	<u>\$ 1,028,494</u>	<u>\$ 70,730,527</u>

See Independent Auditors' Report.



## EXHIBIT 7

## CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF NET POSITION - MODIFIED  
CASH BASIS - ELECTRIC SYSTEM ENTERPRISE FUNDS

December 31, 2023

	Electric Operations and Maintenance Fund	Electric Surplus Fund	Electric Capital Projects	Total
<u>ASSETS</u>				
<u>CURRENT ASSETS:</u>				
Cash	\$ -	\$ 3,769,459	\$ 4,043,133	\$ 7,812,592
Prepaid Expense	96	-	-	96
Due from Other Funds	187	-	-	187
Total Current Assets	<u>\$ 283</u>	<u>\$ 3,769,459</u>	<u>\$ 4,043,133</u>	<u>\$ 7,812,875</u>
<u>CAPITAL ASSETS:</u>				
Capital Assets	\$ 28,354,920	\$ -	\$ -	\$ 28,354,920
Construction in Progress	5,945,132	-	-	5,945,132
Less: Accumulated Depreciation	(15,147,067)	-	-	(15,147,067)
Total Capital Assets, Net	<u>\$ 19,152,985</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,152,985</u>
TOTAL ASSETS	<u>\$ 19,153,268</u>	<u>\$ 3,769,459</u>	<u>\$ 4,043,133</u>	<u>\$ 26,965,860</u>
<u>LIABILITIES</u>				
<u>CURRENT LIABILITIES:</u>				
Total Current Liabilities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>LONG-TERM LIABILITIES:</u>				
Customer Deposits	<u>\$ -</u>	<u>\$ 274,636</u>	<u>\$ -</u>	<u>\$ 274,636</u>
Total Long-Term Liabilities	<u>\$ -</u>	<u>\$ 274,636</u>	<u>\$ -</u>	<u>\$ 274,636</u>
TOTAL LIABILITIES	<u>\$ -</u>	<u>\$ 274,636</u>	<u>\$ -</u>	<u>\$ 274,636</u>
<u>NET POSITION</u>				
Net Investment in Capital Assets	\$ 19,152,985	\$ -	\$ -	\$ 19,152,985
Unrestricted	283	3,494,823	-	3,495,106
Restricted	-	-	4,043,133	4,043,133
TOTAL NET POSITION	<u>\$ 19,153,268</u>	<u>\$ 3,494,823</u>	<u>\$ 4,043,133</u>	<u>\$ 26,691,224</u>

See Independent Auditors' Report.

CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET  
POSITION - MODIFIED CASH BASIS - ELECTRIC SYSTEM ENTERPRISE FUNDS

For the Year Ended December 31, 2023

	Electric Operations and Maintenance Fund	Electric Surplus Fund	Electric Capital Projects	Total
<u>OPERATING REVENUES:</u>				
Collection of Electric Billings	\$ 16,111,765	\$ -	\$ -	\$ 16,111,765
URD Services	117,538	-	-	117,538
Cable TV-Pole Rent	43,597	-	-	43,597
Connection Charges	27,930	-	-	27,930
Miscellaneous	<u>5,940</u>	<u>62,696</u>	<u>-</u>	<u>68,636</u>
TOTAL OPERATING REVENUES	<u>\$ 16,306,770</u>	<u>\$ 62,696</u>	<u>\$ -</u>	<u>\$ 16,369,466</u>
<u>OPERATING EXPENSES:</u>				
Electric Power Plant	\$ 11,980,893	\$ -	\$ -	\$ 11,980,893
Electric Line Construction and Maintenance	1,296,762	261,634	856,670	2,415,066
General	235,213	-	-	235,213
Depreciation	<u>696,502</u>	<u>-</u>	<u>-</u>	<u>696,502</u>
TOTAL OPERATING EXPENSES	<u>\$ 14,209,370</u>	<u>\$ 261,634</u>	<u>\$ 856,670</u>	<u>\$ 15,327,674</u>
OPERATING INCOME (LOSS)	<u>\$ 2,097,400</u>	<u>\$ (198,938)</u>	<u>\$ (856,670)</u>	<u>\$ 1,041,792</u>
<u>NON-OPERATING REVENUES (EXPENSES):</u>				
Interest Income	\$ 246,813	\$ -	\$ -	\$ 246,813
Capital Contributions	192,000	-	-	192,000
Miscellaneous	<u>33,996</u>	<u>-</u>	<u>(2,366)</u>	<u>31,630</u>
TOTAL NON-OPERATING REVENUES (EXPENSES) BEFORE TRANSFERS	<u>\$ 472,809</u>	<u>\$ -</u>	<u>\$ (2,366)</u>	<u>\$ 470,443</u>
NET INCOME (LOSS) BEFORE TRANSFERS	<u>\$ 2,570,209</u>	<u>\$ (198,938)</u>	<u>\$ (859,036)</u>	<u>\$ 1,512,235</u>
TRANSFERS IN (OUT)	<u>790,746</u>	<u>(1,245,248)</u>	<u>(2,327,552)</u>	<u>(2,782,054)</u>
CHANGE IN NET POSITION	<u>\$ 3,360,955</u>	<u>\$ (1,444,186)</u>	<u>\$ (3,186,588)</u>	<u>\$ (1,269,819)</u>
NET POSITION, January 1, 2023	<u>15,792,313</u>	<u>4,939,009</u>	<u>7,229,721</u>	<u>27,961,043</u>
NET POSITION, December 31, 2023	<u>\$ 19,153,268</u>	<u>\$ 3,494,823</u>	<u>\$ 4,043,133</u>	<u>\$ 26,691,224</u>

See Independent Auditors' Report.

CITY OF JACKSON, MISSOURI  
COMBINING STATEMENT OF NET POSITION - MODIFIED  
CASH BASIS - WATERWORKS AND SEWERAGE ENTERPRISE FUNDS

December 31, 2023

	Waterworks and Sewerage Operations and Maintenance Fund	Water and Sewer Revenue Bond Fund	Water and Sewer Depreciation Reserve Fund	Water and Sewer Bond Reserve Fund	Water and Sewer Contingent Fund	Water and Sewer Surplus Fund	Water and Sewer Replacement Fund	Water and Sewer Construction Fund	Total
<u>ASSETS</u>									
<u>CURRENT ASSETS:</u>									
Cash	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 10,111,198	\$ 756,540	\$ 4,032,835	\$ 14,900,573
Restricted Cash	-	29,109	30,000	50,003	30,000	-	-	-	139,112
Total Current Assets	\$ -	\$ 29,109	\$ 30,000	\$ 50,003	\$ 30,000	\$ 10,111,198	\$ 756,540	\$ 4,032,835	\$ 15,039,685
<u>CAPITAL ASSETS:</u>									
Capital Assets	\$ 26,575,487	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 26,575,487
Construction in Progress	524,741	-	-	-	-	-	-	-	524,741
Less: Accumulated Depreciation	(13,480,212)	-	-	-	-	-	-	-	(13,480,212)
Total Capital Assets	\$ 13,620,016	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 13,620,016
TOTAL ASSETS	\$ 13,620,016	\$ 29,109	\$ 30,000	\$ 50,003	\$ 30,000	\$ 10,111,198	\$ 756,540	\$ 4,032,835	\$ 28,659,701
<u>LIABILITIES</u>									
<u>CURRENT LIABILITIES:</u>									
Payroll Withholding Payable	\$ 208	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 208
Certificate of Participation, Current Portion	-	160,000	-	-	-	-	-	-	160,000
Lease Purchase Payable, Current Portion	-	100,000	-	-	-	-	-	-	100,000
Bonds Payable, Current Portion	-	690,000	-	-	-	-	-	-	690,000
Due to Other Funds	187	-	-	-	-	-	-	-	187
Total Current Liabilities	\$ 395	\$ 950,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 950,395
<u>LONG-TERM LIABILITIES:</u>									
Certificate of Participation, Long-Term Portion	\$ -	\$ 3,340,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,340,000
Lease Purchase Payable, Long-Term Portion	-	100,000	-	-	-	-	-	-	100,000
Bonds Payable, Long-Term Portion	-	4,715,000	-	-	-	-	-	-	4,715,000
Total Long-Term Liabilities	\$ -	\$ 8,155,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,155,000
TOTAL LIABILITIES	\$ 395	\$ 9,105,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 9,105,395
<u>NET POSITION</u>									
Net Investment in Capital Assets	\$ 13,620,016	\$ (9,105,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,515,016
Unrestricted	(395)	-	-	-	-	10,111,198	-	-	10,110,803
Restricted	-	29,109	30,000	50,003	30,000	-	756,540	4,032,835	4,928,487
TOTAL NET POSITION	\$ 13,619,621	\$ (9,075,891)	\$ 30,000	\$ 50,003	\$ 30,000	\$ 10,111,198	\$ 756,540	\$ 4,032,835	\$ 19,554,306

See Independent Auditors' Report.

CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET  
POSITION - MODIFIED CASH BASIS - WATERWORKS AND SEWERAGE ENTERPRISE FUNDS

For the Year Ended December 31, 2023

	Waterworks and Sewerage Operations and Maintenance Fund	Water and Sewer Revenue Bond Fund	Water and Sewer Depreciation Reserve Fund	Water and Sewer Bond Reserve Fund	Water and Sewer Contingent Fund	Water and Sewer Surplus Fund	Water and Sewer Replacement Fund	Water and Sewer Construction Fund	Total
<u>OPERATING REVENUES:</u>									
Collection of Water Billings	\$ 3,066,333	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,066,333
Water Taps, Meters, and Boxes	98,559	-	-	-	-	-	-	-	98,559
TOTAL OPERATING REVENUES	\$ 3,164,892	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,164,892
<u>OPERATING EXPENSES:</u>									
Water Plant	\$ 477,096	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 477,096
Water Line Construction and Maintenance	595,426	-	-	-	-	267,882	15,391	2,000	880,699
General	155,399	-	-	-	-	21,630	-	-	177,029
Depreciation	683,085	-	-	-	-	-	-	-	683,085
TOTAL OPERATING EXPENSES	\$ 1,911,006	\$ -	\$ -	\$ -	\$ -	\$ 289,512	\$ 15,391	\$ 2,000	\$ 2,217,909
OPERATING INCOME (LOSS)	\$ 1,253,886	\$ -	\$ -	\$ -	\$ -	\$ (289,512)	\$ (15,391)	\$ (2,000)	\$ 946,983
<u>NON-OPERATING REVENUES (EXPENSES):</u>									
Interest Income	\$ 3,266	\$ 1,656	\$ -	\$ -	\$ -	\$ 11,275	\$ -	\$ 7,280	\$ 23,477
Bond Issuance Costs	-	(41,500)	-	-	-	-	-	-	(41,500)
Transfers of Capital Assets	(6,113,669)	-	-	-	-	-	-	-	(6,113,669)
Grants and Contributions	35,157	-	-	-	-	-	-	-	35,157
Miscellaneous	2,038	-	-	-	-	2,000	-	-	4,038
Interest Expense	-	(207,126)	-	-	-	-	-	-	(207,126)
TOTAL NON-OPERATING REVENUES (EXPENSES)	\$ (6,073,208)	\$ (246,970)	\$ -	\$ -	\$ -	\$ 13,275	\$ -	\$ 7,280	\$ (6,299,623)
NET INCOME (LOSS) BEFORE TRANSFERS	\$ (4,819,322)	\$ (246,970)	\$ -	\$ -	\$ -	\$ (276,237)	\$ (15,391)	\$ 5,280	\$ (5,352,640)
TRANSFERS IN (OUT)	(635,953)	1,152,656	-	-	-	809,999	42,121	3,104,711	4,473,534
INCREASE (DECREASE) IN NET POSITION	\$ (5,455,275)	\$ 905,686	\$ -	\$ -	\$ -	\$ 533,762	\$ 26,730	\$ 3,109,991	\$ (879,106)
NET POSITION, January 1, 2023	19,678,597	(6,869,579)	30,000	50,003	30,000	9,842,336	722,147	922,844	24,406,348
NET POSITION, December 31, 2023	\$ 14,223,322	\$ (5,963,893)	\$ 30,000	\$ 50,003	\$ 30,000	\$ 10,376,098	\$ 748,877	\$ 4,032,835	\$ 23,527,242

CITY OF JACKSON, MISSOURICOMBINING STATEMENT OF NET POSITION - MODIFIED  
CASH BASIS - WASTEWATER SYSTEM ENTERPRISE FUNDS

December 31, 2023

	Wastewater Operations and Maintenance Fund	Wastewater Replacement Fund	Wastewater Revenue Bond Fund	Total
<u>ASSETS</u>				
<u>CURRENT ASSETS:</u>				
Restricted Cash	\$ -	\$ 1,069,035	\$ -	\$ 1,069,035
Prepaid Expenses	122	-	-	122
Total Current Assets	<u>\$ 122</u>	<u>\$ 1,069,035</u>	<u>\$ -</u>	<u>\$ 1,069,157</u>
<u>CAPITAL ASSETS:</u>				
Capital Assets	\$ 36,997,689	\$ -	\$ -	\$ 36,997,689
Construction in Progress	3,342,307	-	-	3,342,307
Less: Accumulated Depreciation	(21,345,586)	-	-	(21,345,586)
Net Capital Assets	<u>\$ 18,994,410</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 18,994,410</u>
TOTAL ASSETS	<u>\$ 18,994,532</u>	<u>\$ 1,069,035</u>	<u>\$ -</u>	<u>\$ 20,063,567</u>
<u>LIABILITIES</u>				
<u>CURRENT LIABILITIES:</u>				
Certificates of Participation, Current Portion	\$ -	\$ -	\$ 110,000	\$ 110,000
Total Current Liabilities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 110,000</u>	<u>\$ 110,000</u>
<u>LONG-TERM LIABILITIES:</u>				
Certificates of Participation, Long-Term Portion	\$ -	\$ -	\$ 470,000	\$ 470,000
Total Long-Term Liabilities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 470,000</u>	<u>\$ 470,000</u>
TOTAL LIABILITIES	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 580,000</u>	<u>\$ 580,000</u>
<u>NET POSITION</u>				
Net Investment in Capital Assets	\$ 18,994,410	\$ -	\$ (580,000)	\$ 18,414,410
Unrestricted	122	-	-	122
Restricted	<u>-</u>	<u>1,069,035</u>	<u>-</u>	<u>1,069,035</u>
TOTAL NET POSITION	<u>\$ 18,994,532</u>	<u>\$ 1,069,035</u>	<u>\$ (580,000)</u>	<u>\$ 19,483,567</u>

See Independent Auditors' Report.

## CITY OF JACKSON, MISSOURI

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET  
POSITION - MODIFIED CASH BASIS - WASTEWATER SYSTEM ENTERPRISE FUNDS

For the Year Ended December 31, 2023

	Wastewater Operations and Maintenance Fund	Wastewater Replacement Fund	Wastewater Revenue Bond Fund	Total
<u>OPERATING REVENUES:</u>				
Collection of Sewer Billings	\$ 2,617,615	\$ -	\$ -	\$ 2,617,615
Industrial Discharge Permits	450	-	-	450
<b>TOTAL OPERATING REVENUES</b>	<u>\$ 2,618,065</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,618,065</u>
<u>OPERATING EXPENSES:</u>				
Wastewater Operations	\$ 1,164,710	\$ 21,934	\$ -	\$ 1,186,644
Depreciation	755,305	-	-	755,305
<b>TOTAL OPERATING EXPENSES</b>	<u>\$ 1,920,015</u>	<u>\$ 21,934</u>	<u>\$ -</u>	<u>\$ 1,941,949</u>
<b>OPERATING INCOME</b>	<u>\$ 698,050</u>	<u>\$ (21,934)</u>	<u>\$ -</u>	<u>\$ 676,116</u>
<u>NON-OPERATING REVENUES</u>				
<u>(EXPENSES):</u>				
Interest Income (Expense)	\$ 22,416	\$ -	\$ (21,603)	\$ 813
Transfer of Capital Assets	6,113,669	-	-	6,113,669
Capital Contributions	90,000	-	-	90,000
<b>TOTAL NON-OPERATING REVENUES</b>				
<b>(EXPENSES)</b>	<u>\$ 6,226,085</u>	<u>\$ -</u>	<u>\$ (21,603)</u>	<u>\$ 6,204,482</u>
<b>NET INCOME (LOSS) BEFORE TRANSFERS</b>	\$ 6,924,135	\$ (21,934)	\$ (21,603)	\$ 6,880,598
<u>TRANSFERS IN (OUT):</u>				
Transfers In (Out)	\$ 305,899	\$ (3,400)	\$ (558,397)	\$ (255,898)
<b>TOTAL TRANSFERS</b>	<u>305,899</u>	<u>(3,400)</u>	<u>(558,397)</u>	<u>(255,898)</u>
<b>INCREASE (DECREASE) IN NET POSITION</b>	\$ 7,230,034	\$ (25,334)	\$ (580,000)	\$ 6,624,700
<b>NET POSITION, January 1, 2023</b>	<u>11,764,498</u>	<u>1,094,369</u>	<u>-</u>	<u>12,858,867</u>
<b>NET POSITION, December 31, 2023</b>	<u>\$ 18,994,532</u>	<u>\$ 1,069,035</u>	<u>\$ (580,000)</u>	<u>\$ 19,483,567</u>

See Independent Auditors' Report.

## EXHIBIT 13

JACKSON MUNICIPAL BAND  
(A Not-for-Profit Corporation)  
Jackson, Missouri

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN CASH  
BALANCE - UNAUDITED - JACKSON MUNICIPAL BAND

For the Year Ended December 31, 2023

REVENUES COLLECTED:

Property Tax from City of Jackson	\$ 170,700	
Donations	600	
Miscellaneous Income	574	
Interest Income	<u>5,555</u>	
TOTAL REVENUES COLLECTED		\$ 177,429

EXPENSES PAID:

Band Director's Salary	\$ 16,045	
Concert Talent	10,800	
Music	2,599	
Taxes	9,708	
Repairs and Maintenance	4,702	
Wages	109,455	
Advertising and Marketing	9,868	
Jackson Parks Foundation Donations	4,000	
Insurance	4,503	
Other	<u>5,032</u>	
TOTAL EXPENSES PAID		<u>176,712</u>

EXCESS OF REVENUES COLLECTED  
OVER (UNDER) EXPENSES PAID

\$ 717

CASH, January 1, 2023

99,575

CASH, December 31, 2023

\$ 100,292

See Independent Auditors' Report.